

#### **Purpose**

The County recognizes water as a valuable and scarce resource; it is essential for the county's environmental, social, and economic well being, and for the public health. This chapter connects water supply and land use planning to ensure a clean, sustainable water supply.

#### Introduction

Water resources are of vital importance to the entire county. Clean, reliable, and safe drinking water is essential to public health and the economic well-being of the region.

The County of San Luis Obispo is at a critical juncture, as water demand approaches sustainable supplies. Some areas of the county are experiencing groundwater problems such as seawater intrusion and declining water quality due in part to a lack of available surface water supplies and consistent recharge. This will have significant effects for people and the environment over time.

Reduced water supplies and compromised water quality affect the health of watersheds, and immediate action is needed to protect these valuable resources. Water conservation efforts are already under way in some areas of the county. These efforts represent one of the many solutions to the challenge of managing limited resources. (Refer to **Appendix 10** for more information regarding the county's surface and groundwater resources.)



#### Integrated Regional Water Management Plan

A Strategic Plan for Sustainable Water Resources to Meet Human and Environmental Needs in San Luis Obispo County



# Relationship to Other Elements, Plans and Programs

This chapter links water supply and land use planning, and it integrates the County's Integrated Regional Water Management (IRWM) Plan with the General Plan. A primary goal of the IRWM Plan is to integrate water supply management with management of water for other purposes such as ecosystem health and flood control. The quality objectives in the IRWM are consistent with the intent of Safe Drinking Water Act goals to protect drinking water "from source to tap." They are also consistent with broader Clean Water Act goals for clean, fishable, and swimmable waters.

In addition to the IRWM Plan, this chapter is closely related to the Strategic Growth principles adopted by the Board of Supervisors that call for directing most growth to cities and communities while conserving agricultural resources and rural character in the rural areas. In order to do so, safe, reliable, and sustainable water supplies will need to be provided in urban areas. At the same time, groundwater supplies will need to be protected for agriculture in accordance with the Agriculture Element.

This chapter establishes comprehensive water policy for the unincorporated portion of the county. The goals, policies and implementation strategies in this chapter are consistent with the goals, policies and implementation strategies of other chapters of the COSE. The water resources policies deal with issues such as protecting groundwater for agriculture, limiting the effects of new development on groundwater basins, protecting water quality and quantity for environmental purposes, and conserving the water resources we currently use. Policies in Biological Resources, Open Space and Energy chapters also address these issues.

## **Major Issues**

The following issues provide the framework for the goals, policies, and implementation strategies in this chapter. The issues deal with water supply, groundwater monitoring and management, water quality, conservation, water resource management, and flood control. The following is a summary of challenges facing the county.

San Luis Obispo County obtains nearly 80% of its water supply from groundwater. Only 2% of the county's supply comes from imported water and the remaining 17% of water supply is surface waters. The County has 30 groundwater basins.



#### Water Supply

- The conflicting demands on our limited supply of water mean we have difficult policy choices to guide future water use.
- Changing land uses in the county mean changes in water use and availability. Securing adequate water supply for all beneficial uses, especially agricultural land uses, is a priority of the General Plan.
- Strategic growth principles call for redirecting development from areas that rely on groundwater to urban areas served by surface water in order to protect groundwater for agriculture.
- There is a need to secure water supplies to protect environmental resources.

**Groundwater Monitoring and Management** 

- Protecting the quantity and quality of groundwater resources is critical to a reliable water supply and is challenging under California water law.
- Groundwater overdraft is a significant and growing problem for the county.
- Limited availability of groundwater data hinders groundwater management efforts.

#### Water Quality

- An increase in the amount of impervious surfaces from development has led to adverse water quality impacts from urban runoff.
- Increased water usage within the county threatens water quality, as evidenced by seawater intrusion and increasing concentrations of contaminants in many areas of the county.

#### Water Conservation

 Conserving the county's limited water supply is one method to reduce the strain on local water sources.

Groundwater overdraft develops when longterm groundwater extraction exceeds aquifer recharge, producing declining trends in aquifer storage. Overdraft is usually evident by, declines in surfacewater levels and stream flow, reduction or elimination of vegetation, land subsidence, and seawater intrusion. (Zekster 2005)



## We will recognize success when...

- Sustainable water supplies are achieved for development, agriculture and environmental needs.
- Critical water supply and water system problems (Levels of Severity II and III) will be reduced (to Level of Severity I) by 2020.
  - There are no further approvals of new lots or increased allowable development densities or intensities in groundwater basins experiencing critical supply problems (Levels of Severity II or III).
- Reclaimed water will comprise 10 percent of total water use by 2020.
- Urban and rural water uses do not compete with agricultural water supplies.
- Levels of pollutants are reduced in groundwater, reservoirs, creeks, estuaries, and beaches.
  - Per capita water use is reduced by 20 percent by 2020.
- Water resources are managed using a watershed approach in collaboration with cities, water purveyors, resource conservation districts and landowners.

 Water conservation programs in the county vary by community and require coordination, as the programs are run by individual water purveyors such as county service areas, cities, special districts, and private companies.

#### Water Resources Management

- The success of managing water in the future will depend on ensuring that there is adequate funding to maintain and/or develop needed infrastructure, such as pipelines, treatment plants, and desalination facilities.
- More water resource data is needed to make informed and defensible resource management decisions.
- Water management programs (e.g., groundwater management plans) are needed to adequately manage water resources, but they require additional funding.

#### Flood Management

- Solving flood management problems requires an integrated and broad approach.
- Existing flood control regulations and standards do not always provide the appropriate level of flood protection for every situation and often have a narrow perspective (i.e., only drainage or flood control).

# Goals, Policies, and Implementation Strategies

The intent of the following goals, policies, and implementation strategies is to:

- a. recognize water as a valuable and scarce resource;
- b. take early actions to avoid critical situations;
- c. achieve a sustainable water supply;
- d. protect water quality and natural communities, and;
- e. control flooding.

Water is essential for the county's environmental, social, and economic well being, and for the public health.



TABLE WR	-1 R WATER RESOURCES
Goal WR 1	The County will have a reliable and secure regional water supply (IRWM).
Goal WR 2	The County will collaboratively manage groundwater resources to ensure sustainable supplies for all beneficial uses.
Goal WR 3	Excellent water quality will be maintained for the health of people and natural communities.
Goal WR 4	Per capita potable water use in the county will decline by 20 percent by 2020.
Goal WR 5	The best possible tools and methods available will be used to manage water resources.
Goal WR 6	Damage to life, structures, and natural resources from floods will be avoided.

THE COUNTY WILL HAVE A RELIABLE AND SECURE REGIONAL WATER SUPPLY (IRWM).

#### Policy WR 1.1 Protect water supplies

Continue to coordinate with water suppliers and managers to identify water management strategies to protect existing and secure new water supplies. (Also refer to Figure WR-1 Surface Waters.)

♦ Implementation Strategy WR 1.1.1 Prepare Water Master

Prepare a region-wide Master Water Plan that will:

- a. Analyze supply and demand by evaluating the potential for new supplies;
- b. Investigate whether drought contingency plans or other emergency supplies are available to water purveyors;
- c. Evaluate a water demand and water efficiency monitoring program in coordination with the County Planning Department's Resource Management System to monitor municipal, industrial, agricultural, recreational, environmental demand on an ongoing basis;



#### Water Conservation

means reducing water use, such as turning off taps, shortening shower times, and cutting back on outdoor irrigation.

Water Efficiency means replacing older technologies and practices in order to accomplish the same results with less water, for example, by replacing toilets with new low water using models and by installing "smart controllers" in irrigated areas.

#### Reclaimed water.

sometimes called recycled water, is wastewater that has been treated to remove solids and certain impurities. After treatment, it may be used to recharge the aquifer, often irrigation, dust control, and fire suppression.

- d. Develop a GIS application identifying major land uses and quantifying water demands based on acreage, land use, and consumptive use statistics; and
- e. Identify any deficiencies and recommend projects, policies, and programs to address those deficiencies.

#### Policy WR 1.2 Conserve Water Resources

Water conservation is acknowledged to be the primary method to serve the county's increasing population. Water conservation programs should be implemented countywide before more expensive and environmentally costly forms of new water are secured.

Implementation Strategy WR 1.2.1 Revise Resource Management System

Revise the Resource Management System Annual Resource Summary Report to collect and report on water usage and trends, water rates and conservation programs (Also refer to

Implementation Strategy WR 4.2.1.)

#### Policy WR 1.3 New Water Supply

Development of new water supplies should focus on efficient use of our existing resources. Use of reclaimed water, interagency cooperative projects, desalination of contaminated groundwater supplies, and groundwater recharge projects should be considered prior to using imported sources of water or seawater desalination, or dams and on-stream reservoirs.

#### Policy WR 1.4 Use reclaimed water

The County will be a leader in the use of reclaimed water. Support expanding the use of reclaimed water to make up at least 5% of total water use by 2015 and 10% of total water use by 2020.

- Implementation Strategy WR 1.4.1 Reclaimed water: monitor technology Monitor, explore, and utilize new technologies that lower the cost of advanced tertiary treatment.
- Implementation Strategy WR 1.4.2 Reclaimed water: identify funding sources
  Search for new funding sources for advanced tertiary treatment projects.



- Implementation Strategy WR 1.4.3 Reclaimed water: identify partners Identify potential partners and sites for advanced tertiary treatment projects (i.e., agriculture, park fields, etc.) and initiate a long-term public education process for potable water reuse.
- Implementation Strategy WR 1.4.4 Reclaimed water: groundwater recharge Explore opportunities for groundwater recharge with reclaimed water. Opportunities include but are not limited to recharge through use of reclaimed water for irrigation, dust control, and fire suppression.

#### Policy WR 1.5 Interagency projects

Help implement interagency projects, including emergency interties between systems, jointly developed facilities, water exchanges, and other methods of enhancing reliability through cooperative efforts.

Implementation Strategy WR 1.5.1 Sponsor interagency collaboration Sponsor discussions between agencies to help facilitate more effective exchange of ideas, and to assess possible cooperative projects.

#### Policy WR 1.6 Water dependent species

Protect water sources for water-dependent species and the continuity of riparian communities.

Implementation Strategy WR 1.6.1 Evaluate ecosystem water needs
As part of the Master Water Plan, evaluate ecosystem water needs and monitoring strategies to understand and provide for the environmental needs for water in each watershed.

#### Policy WR 1.7 Agricultural operations

Groundwater management strategies will give priority to agricultural operations. Protect agricultural water supplies from competition by incompatible development through land use controls.



♦ Implementation Strategy WR 1.7.1 Protect agricultural water supplies

Consider adopting land use standards, such as growth management ordinance limits for non-agriculturally-related development on certain rural areas, larger minimum parcel sizes in certain rural areas, and merger of substandard rural parcels, in order to protect agricultural water supplies from competing land uses.

#### Policy WR 1.8 Use of surface water projects

Water from surface water projects (e.g. Lopez Lake, Lake Nacimiento) will only be used to serve development within urban and village reserve lines and will not be used to serve development in rural areas.

#### Policy WR 1.9 Discourage new water systems

Enable expansion of public services by community services districts and County service areas to serve contiguous development when water is available. Strongly discourage the formation of new water and sewer systems serving urban development at the fringe and outside of urban or village reserve lines or services lines. Strongly discourage the formation of new mutual or private water companies in groundwater basins with Resource Management System Levels of Severity I, II, or III, except where needed to resolve health and safety concerns.

#### Policy WR 1.10 Water wheeling

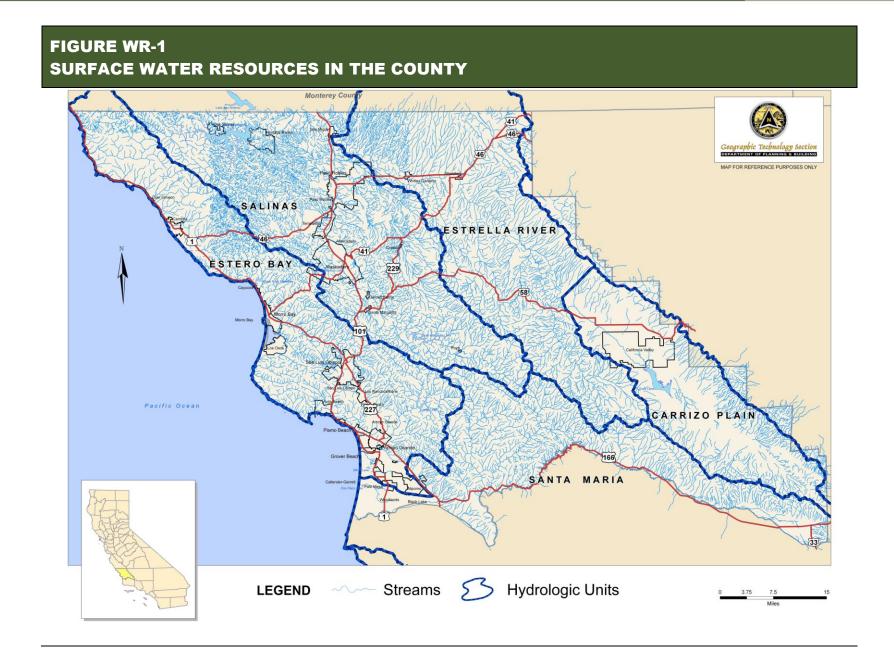
When water wheeling is proposed to serve new development, demonstrate that the conveyance facility has an adequate unused capacity in accordance with the California Water Code.

#### Policy WR 1.11 Reduce RMS alert levels

The County will work with local agencies to reduce Resource Management System alert levels for water supply and water systems from recommended or certified Levels of Severity II or III to Level of Severity I or better by 2020.

Water Wheeling occurs when one agency conveys water through another agency's facility. California Water Code requires that wheeling must not harm any other legal user of water.





SB 221 (chaptered at Government Code Section 66473.7) requires a condition of any tentative map that sufficient water supply shall be available. Proof of the availability of a sufficient water supply shall be requested by the subdivision applicant or local agency, at the discretion of the local agency, and shall be based on written verification from the applicable public water system within 90s days of a request. – California Department of Water Resources

SB 610 (Chaptered at Water Code 10910) requires CEQA review of certain large residential and commercial projects to include a water supply assessment that proves that adequate water exists for the project.

♦ Implementation Strategy WR 1.11.1 Prioritization of resource capacity studies

Give highest priority to conducting resource capacity studies for groundwater basins with a Level of Severity designation.

#### Policy WR 1.12 Impacts of new development

Accurately assess and mitigate the impacts of new development on water supply. At a minimum, comply with the provisions of Senate Bills 610 and 221.

- ♦ Implementation Strategy WR 1.12.1 Water quality data collection
  - Continue and expand programs to integrate a variety of available water quality data collection and collection and monitoring (including local, state, and federal sources) with land use programs, such as the Resource Management System.
- ♦ Implementation Strategy WR 1.12.2 Require water supply assessments

Require applications for land divisions, which would increase density or intensity in groundwater basins with recommended or certified Levels of Severity II or III for water supply or water systems and are not in adjudication, to include a water supply assessment (WSA) prepared by the applicable urban water supplier (as defined by California Water Code Section 10617). The WSA should:

- a. Determine whether the total projected water supplies for the project during the next 20 years will meet the projected water demand associated with the proposed project, in addition to existing and planned future uses, including agricultural uses.
- If water supplies will be insufficient, the WSA should include the water purveyor's plans for acquiring additional water supplies.
- c. If there is no water purveyor, then the County will direct the preparation of the WSA at the subdivider's expense.

#### Policy WR 1.13 Density increases in rural areas

Do not approve General Plan amendments or land divisions that increase the density or intensity of non-agricultural uses in rural areas that have a recommended or certified Level of Severity II or III for water supply until a Level of Severity I or better is reached, unless there is an overriding public need.

#### Policy WR 1.14 Avoid net increase in water use

Avoid a net increase in non-agricultural water use in groundwater basins that are recommended or certified as Level of Severity II or III for water supply. Place limitations on further land divisions in these areas until plans are in place and funded to ensure that the safe yield will not be exceeded.

#### Policy WR 1.15 Desalination opportunities

Support the expansion of desalination opportunities only if other new water sources are not feasible (e.g. increased efficiency and conservation, taking full allotments of existing surface water projects such as the Nacimiento Water Project). Evaluation of proposed desalination projects will balance water supply needs with potential effects on biological resources, especially marine resources. Desalination projects will be powered by non-fossil fuel sources where feasible.

- Implementation Strategy WR 1.15.1 Desalination: monitor technology
   Monitor and explore new technologies that lower the cost of desalination.
- Implementation Strategy WR 1.15.2 Desalination: identify funding
   Search for new funding sources for desalination projects.
- Implementation Strategy WR 1.15.3 Desalination: identify partners
   Continue to identify potential partners for desalination projects.

**Desalination** refers to any of several processes that remove excess salt and other minerals from water often for conversion to fresh water suitable for human consumption or irrigation.





Lake Nacimiento

"I encourage each and every Californian to look at ways to reduce their water usage whenever possible."

Governor Schwarzenegger (September 30, 2008, in press release "Gov. Schwarzenegger Signs Legislation to Improve Water Supply Reliability and Conservation")

#### **GROUNDWATER MONITORING AND MANAGEMENT**

GOAL

2

THE COUNTY WILL COLLABORATIVELY MANAGE GROUNDWATER RESOURCES TO ENSURE SUSTAINABLE SUPPLIES FOR ALL BENEFICIAL USES.

Prepare groundwater quality assessments includes

Prepare groundwater quality assessments, including recommended monitoring, and management measures.

- Implementation Strategy WR 2.1.1 Groundwater monitoring: secure funding
   Continue efforts to prioritize and secure funding for groundwater monitoring and management.
- Implementation Strategy WR 2.1.2 Consider countywide groundwater ordinance
   Adopt a countywide groundwater ordinance to manage groundwater in areas of the county not currently under adjudication.
- Implementation Strategy WR 2.1.3 Prepare groundwater management plans

  Continue to develop groundwater management plans in conjunction with overlying users in the development of management plans. Provide periodic updates to the Board of Supervisors every five years or less.

**Policy WR 2.2 Groundwater basin reporting programs**Support monitoring and reporting programs for groundwater basins in the region. (Refer to **Figure WR-2 Groundwater Basins.)** 

Implementation Strategy WR 2.2.1 Collaborate for groundwater data collection The County will cooperate with local entities and use local analysis and data to the maximum extent possible to collect and assess groundwater.



- Implementation Strategy WR 2.2.2 Improve well permit data collection Improve data obtained from well permit applications regarding location, depth, yield, use, flow direction, and water levels.
- Implementation Strategy WR 2.2.3 Pursue data collection from all groundwater wells
  Secure right of access to all new key wells together with retaining voluntary access to existing wells having useful histories to ensure that the County's investment in these records is protected. Develop a data collection program by seeking permission from each of the well owners for County use with identification of the land owner protected from public or other uses and individual data shall remain confidential.
- Implementation Strategy WR 2.2.4 Groundwater data collection from water purveyors Require, to the extent feasible, all water purveyors with five or more connections to report monthly pumping data to the Department of Planning and Building on an annual basis for use in the Resource Management System.
- Implementation Strategy WR 2.2.5 Groundwater data collection for new development
  Condition discretionary land use permits for new, non-agricultural uses in groundwater basins with a recommended or certified Level of Severity I, II, or III to monitor and report water use to the Department of Planning and Building on an annual basis for use in the Resource Management System.

#### Policy WR 2.3 Well permits

Require all well permits to be consistent with the adopted groundwater management plans.

Implementation Strategy WR 2.3.1 Revise well permit procedures
Revise well permit procedures to address adopted groundwater management plan objectives and adjudication standards.

#### Policy WR 2.4 Groundwater recharge

Where conditions are appropriate, promote groundwater recharge with high-quality water.



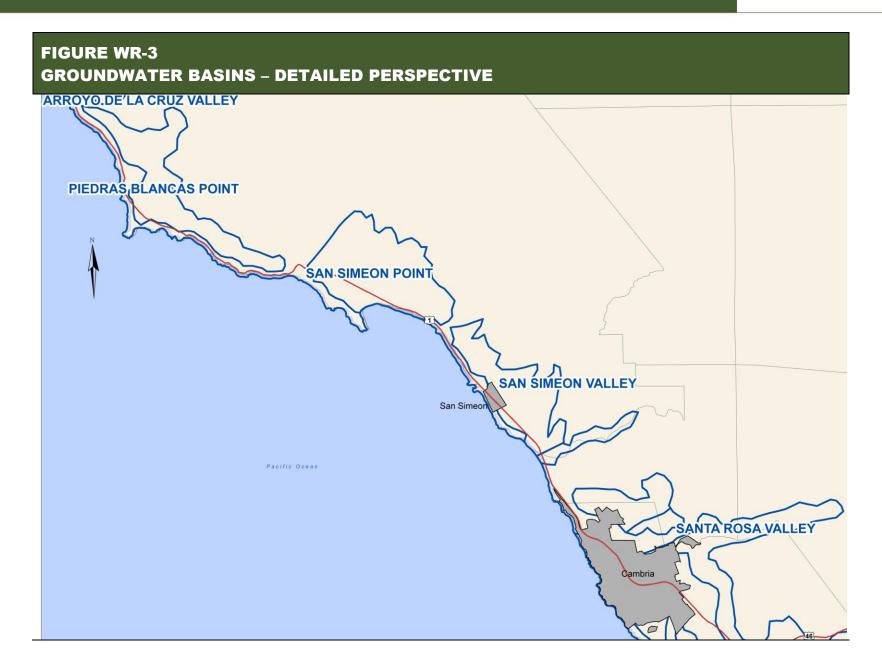
Santa Margarita Lake

"People have a fundamental yearning for great bodies of water. But the very movement of the people toward the water can also destroy the water."

—Christopher Alexander, Sara Ishikawa, and Murray Silverstein, A Pattern Language: Towns, Buildings, Construction (Oxford, 1977)



## **FIGURE WR-2 GROUNDWATER BASINS** Monterey County CHOLAME VALLEY TIERRA REDONDA MOUNTAIN ARROYO DE LA CRUZ VALLEY SAN SIMEON POINT MAP FOR REFERENCE PURPOSES ONLY SAN SIMEON VALLEY SANTA ROSA VALLEY SALINAS VALLEY CAYUCOS VALLEY TORO, VALLEY MORRO VALLEY RAFAEL VALLEY BIG SPRING AREA POINT BUCHON CARRIZO PLAIN SAN LUIS OBISPO VALLE Pacific Ocean PISMO CREEK VALLEY SANTA MARIA RIVER VALLEY SANTA MARIA RIVER VALLE SANTA MARIA RIVER VALLEY **Groundwater Basins LEGEND**



#### Policy WR 2.5 Groundwater banking programs

Encourage groundwater-banking programs.

♦ Implementation Strategy WR 2.5.1 Evaluate groundwater banking

Consider in-county opportunities for groundwater banking in the development of the Master Water Plan.

#### **WATER QUALITY**

GOAL

EXCELLENT WATER QUALITY WILL BE MAINTAINED FOR THE HEALTH OF PEOPLE AND NATURAL COMMUNITIES.

#### Policy WR 3.1 Prevent water pollution

Take actions to prevent water pollution, consistent with federal and state water policies and standards, including but not limited to the federal Clean Water Act, Safe Drinking Water Act, and National Pollutant Discharge Elimination System (NPDES).

- Implementation Strategy WR 3.1.1 Support TMDL's Participate in and support the development and implementation of Total Maximum Daily Loads (TMDLs) with the Regional Water Quality Control Board and State Water Resources Board.
- Implementation Strategy WR 3.1.2 Employ pollution prevention in County operations Employ pollution prevention techniques in all County operations and maintenance activities consistent with the Best Management Practices outlined in the County's Stormwater Management Program.
- Implementation Strategy WR 3.1.3 Minimize constructionrelated impacts to water quality
  Minimize construction and post-construction impacts of development through implementation of the County's Stormwater Management Program and Stormwater Pollution Prevention and Discharge Control Ordinance in compliance with Phase II of the National Pollutant Discharge Elimination System (NPDES).

A Best Management
Practice (BMP) is a
technique, process,
activity, or structure used
or developed to reduce
the pollutant content of a
stormwater discharge.
(County SWMP)



Implementation Strategy WR 3.1.4 Continue water qualityrelated public education Continue to work collaboratively throughout the county to promote water quality and pollution prevention through education programs as identified in the County's Stormwater Management Program (SWMP).

#### Policy WR 3.2 Protect watersheds

Protect watersheds, groundwater and aquifer recharge areas, and natural drainage systems from potential adverse impacts of development projects.

- Implementation Strategy WR 3.2.1 Minimize runoff from new development Ensure that public and private developments subject to discretionary review are designed to minimize runoff from such sources as homes, golf courses, swimming pools, and roadway maintenance.
- Implementation Strategy WR 3.2.2 Permeable Materials Encourage the use of permeable materials in areas where hardscape is proposed.

#### Policy WR 3.3 Improve groundwater quality

Protect and improve groundwater quality from point and non-point source pollution, including nitrate contamination; MTBE and other industrial, agricultural, and commercial sources of contamination; naturally occurring mineralization, boron, radionuclides, geothermal contamination; and seawater intrusion and salts.

- Implementation Strategy WR 3.3.1 Prioritization and preparation of groundwater management plans
  Give highest priority to preparing and implementing groundwater management plans for basins with evidence of seawater intrusion or other water quality problems.
- Implementation Strategy WR 3.3.2 Maintain database of onsite wastewater systems
   Maintain an electronic database and map database of septic and onsite wastewater treatment systems.



♦ Implementation Strategy WR 3.3.3 Abatement of failing septic systems

Pursue the abatement of failing septic systems that are a health and safety hazard and prohibit septic systems in areas where impairment of groundwater quality is likely.

#### Policy WR 3.4 Water quality restoration

Pursue opportunities to participate in programs or projects for water quality restoration and remediation with agencies and organizations such as the Regional Water Quality Control Board (RWQCB), California Department of Fish and Game (CDFG), National Marine Fisheries Service (NMFS), and Resource Conservation Districts (RCDs) in areas where water quality is impaired.

## Policy WR 3.5 Support Resource Conservation Districts

Continue support of and partnerships with Resource Conservation Districts to encourage education and technical assistance regarding erosion and sediment control in agricultural and other land use practices. (Also refer to **Policy AG 9** in the Agriculture Element.)

#### Policy WR 3.6 Prevent pollution of water sources

The County will collaborate with private and nonprofit land managers, Resource Conservation Districts, recreation providers, Community Services Districts, and other stakeholders to prevent pollution or contamination of potable water sources, such as Lake Nacimiento and Lopez Lake. The County will also coordinate with the Nacitone Watershed Plan.

- Implementation Strategy WR 3.6.1 Protect drinking water sources from grading Develop specific grading and erosion control regulations near potable water sources. Prepare a public review draft Land use Ordinance amendment by the end of 2012.
- Implementation Strategy WR 3.6.2 Abate recreationrelated pollution of drinking water sources
  Pursue abatement of pollution resulting from recreational activities, particularly oil and domestic sewage from boats and recreation vehicles.



Whale Rock Reservoir



Implementation Strategy WR 3.6.3 Control Quagga mussels and similar invasive species Enact measures to control Quagga mussels and other invasive species through measures such as inspections, access limitations, and education in coordination with the California Department of Fish and Game and the Monterey County Water Resources Agency (for Lake Nacimiento).

#### **WATER CONSERVATION**

GOAL

PER CAPITA POTABLE WATER USE IN THE COUNTY WILL DECLINE BY 20 PERCENT BY 2020.

#### Policy WR 4.1 Reduce water use

Employ water conservation programs to achieve an overall 20% reduction in per capita residential and commercial water use in the unincorporated area by 2020. Continue to improve agricultural water use efficiency consistent with Policy AGP 10 in the Agricultural Element.

- Implementation Strategy WR 4.1.1 Identify baseline per capita water use Identify, within six months of adoption of this Conservation and Open Space Element, per capita water use baselines, using sub-regional or community data where available.
- Implementation Strategy WR 4.1.2 Adopt countywide water conservation ordinance Develop and adopt a countywide water conservation ordinance that includes water efficiency and conservation standards for new development and the retrofit-upon-sale of existing residential and commercial properties. Prepare a public review draft Land Use Ordinance amendment by the end of 2011.
- Implementation Strategy WR 4.1.3 Evaluate a countywide water conservation program Evaluate the feasibility of creating a consortium, Joint Powers Authority, Memorandum of Understanding, or other formal partnership with all water purveyors in the county to provide a



comprehensive and consistent countywide water conservation program that includes education, outreach, and financial incentives.

Implementation Strategy WR 4.1.4 Expand public education programs for water conservation The County and all other water purveyors in the county will collaborate with local nonprofit and educational organizations and schools such as the Partners in Water Conservation to expand water conservation education programs countywide.

#### Policy WR 4.2 Water pricing structures

Support water-pricing structures to encourage conservation by individual water users and seek to expand the use of conservation rate structures in areas with Levels of Severity II and III for water supply.

Implementation Strategy WR 4.2.1 Incorporate water pricing into RMS Revise the Resource Management System annual report starting with the 2010 report to focus on water rates and water use and to identify disincentives to non-conservation water rate structures.

#### Policy WR 4.3 Water conservation

The County will be a leader in water conservation efforts.

- Implementation Strategy WR 4.3.1 Promote water conservation demonstration projects
  Invite university and community collaboration on water conservation demonstration projects at County facilities such as the replacement of the lawn at the County Courthouse with a native landscape and expansion of water conservation landscaping at regional park facilities.
- Implementation Strategy WR 4.3.2 Assess and monitor County water use Assess and monitor water use by County operations, buildings, and facilities on annual basis.



- ♦ Implementation Strategy WR 4.3.3 Reduce water use in County operations
  - Reduce exterior and interior use of water in County-owned, operated, or financed facilities through efficient technologies, design and management practices, and other conservation efforts.
- Implementation Strategy WR 4.3.4 Provide water conservation education for County employees
   Implement employee education programs to reduce water use.

#### Policy WR 4.4 Reuse wastewater

The County will work with wastewater system operators to identify and implement programs for reuse of treated wastewater, particularly in landscaping, irrigation, parks, and public facilities. (WPC5)

Implementation Strategy WR 4.4.1 Evaluate impact of selfregenerating water softeners
Evaluate the potential impact of self-regenerating water softeners on the County's ability to effectively treat and use reclaimed water. Amend ordinances as needed.

#### Policy WR 4.5 Water for recharge

Promote the use of supplemental water such as reclaimed sewage effluent and water from existing impoundments to prevent overdraft of groundwater. Consider new ways to recharge underground basins and to expand the use of reclaimed water. Encourage the eventual abandonment of ocean outfalls.

#### Policy WR 4.6 Graywater

Encourage the use of graywater systems, rainwater catchments, and other water reuse methods in new development and renovation projects, consistent with state and local water quality regulations.

Implementation Strategy WR 4.6.1 Develop and adopt a graywater ordinance and program Develop and adopt a graywater ordinance and program, including public education that showcases successful local examples, to facilitate the reuse of domestic wastewater for onsite irrigation and other water conservation measures as appropriate. Low Impact Development (LID) is an innovative stormwater management approach with a basic principle to design the built environment to remain a functioning part of an ecosystem rather than exist apart from it. LID's goal is to mimic a site's predevelopment hydrology by using design techniques that infiltrate, filter, store, evaporate, and detain runoff close to its source. See also: http://www.lidstormwater.net/ and http://lowimpactdevelopm ent.org/

Graywater is untreated wastewater that has not encountered toilet waste. Graywater includes wastewater from bathtubs, showers, bathroom sinks, and clothes washing machines. It does not include wastewater from kitchen sinks, photo lab sinks, dishwashers, or laundry water from soiled diapers.



Policy WR 4.7 Low Impact Development

Require Low Impact Development (LID) practices in all discretionary and land division projects and public projects to reduce, treat, infiltrate, and manage urban runoff.

Implementation Strategy WR 4.7.1 Develop and implement a Low Impact Development (LID) Ordinance Develop and implement a Low Impact Development (LID) Ordinance to provide clear and consistent guidance in the permit application process.

#### Policy WR 4.8 Efficient irrigation

Support efforts of the resource conservation districts, California Polytechnic State University (CalPoly), the University of California Cooperative Extension, and others to research, develop, and implement more efficient irrigation techniques.

Implementation Strategy WR 4.8.1 Improve water efficiency conservation in County irrigation systems Evaluate the efficiency of irrigation systems at County Parks and other County facilities with the assistance of Resource Conservation Districts and water purveyors. The goals of such evaluations are to reduce water use and improve water efficiencies.

#### WATER RESOURCE MANAGEMENT

GOAL

5

THE BEST POSSIBLE TOOLS AND
METHODS AVAILABLE WILL BE USED TO
MANAGE WATER RESOURCES.

#### Policy WR 5.1 Watershed approach

The County will consider watersheds and groundwater basins in its approach to managing water resources in order to include ecological values and economic factors in water resources development.

 Implementation Strategy WR 5.1.1 Support watershed management plans
 Support development and implementation of watershed management plans for all key watersheds in the county in

Changes were enacted to the California Plumbing Code in July 2009 to address residential graywater systems. The changes include definitions of systems that require local permits and those that do not. These changes do not necessitate any revisions to the gray water policies and implementation strategy.

A watershed is the total area above a given point on a watercourse that contributes water to its flow; the entire region drained by a waterway or watercourse that drains to a lake or reservoir.



collaboration with resource conservation districts, water purveyors, cities, and landowners. Watershed management plans should incorporate the information contained in the County's Source Water Assessments (SWAs) and Watershed Sanitary Surveys (WSSs), and should also include:

- a. Water quality monitoring data;
- b. Activities and sources of contamination;
- c. Watershed control and management practices; and
- d. An evaluation of the system's ability to meet surface water treatment requirements and recommendations for corrective actions.
- Implementation Strategy WR 5.1.2 Secure funding for watershed management Seek and secure funding to manage water resources on a watershed basis.
- Implementation Strategy WR 5.1.3 Promote the coordination of watershed protection efforts
  Promote the coordination of watershed protection efforts and open space and agricultural land preservation planning, consistent with Agriculture Element policies AGP 15 and 16.

#### Policy WR 5.2 Climate change

The County will consider ongoing research on long-term changes in climate and precipitation patterns in the county and region and incorporate relevant data in its approach to managing water resources.

## Policy WR 5.3 Cooperative water planning and management

Continue to support cooperative, interregional water planning efforts such as the Integrated Regional Water Management Plan, the Resource Management System, and the Water Master Plan.

 Implementation Strategy 5.3.1 Promote the coordination of watershed protection efforts
 Coordinate water resource management plans with other conservation planning efforts, such as those related to open space, parkland, and agricultural preservation.



♦ Implementation Strategy 5.3.2 Cumulative impacts to watersheds

Identify mitigation strategies or programs at the watershed, groundwater basin level, or a portion thereof that address cumulative impacts within watersheds, groundwater basins or in portions of watersheds or groundwater basins in coordination with cities and watershed managers.

#### **FLOOD CONTROL**

GOAL

6

DAMAGE TO LIFE, STRUCTURES, AND NATURAL RESOURCES FROM FLOODS WILL BE AVOIDED.

The County's Safety Element, Land Use Ordinance, and Hazard Mitigation Plan discuss the potential risks to life, structures, and natural resources from flooding, and identify goals, policies, programs, and standards to minimize risks. Please consult those documents to help evaluate the potential flooding risks or impacts of development, and its consistency with County plans and programs.

The County Flood Control and Water Conservation District, through the County Public Works Department, has the authority to construct and maintain flood control improvements on major drainage facilities located throughout the county for the purpose of protecting life and property from flood hazards.

The County strictly enforces flood hazard regulations in order to reduce flood damage in poorly drained areas and other areas prone to flooding, such as portions of Los Osos, Avila Valley, Santa Margarita, Cambria, and Oceano. The flood hazard regulations also enable the County to identify high-risk areas and participate in the federal flood insurance program.

The County's Land Use Ordinance and Coastal Zone Land Use Ordinance (Titles 22 and 23 of the County Code) include standards that require preparation and submittal of drainage plans for new development. These regulations specify when drainage plans are required, the contents of an adequate drainage plan,

drainage standards, and the plan review and approval process. The Land Use Ordinances also include development standards for areas that have a Flood Hazard (FH) combining designation (overlay). Areas within the FH combining designation have the potential to be inundated by a 100-year flood, and are identified in **Table WR-2 FEMA Flood Zones** are depicted on **Figure WR-4.** 

FLOOD HAZ	TABLE WR-2 ZARD (FH) COMBINING DESIGNATION AREAS
Planning Area	Site Name
Adelaida	Nacimiento River & San Marcos, Las Tablas, Jack, Summit & Dover Canyons, Sheepcamp, Willow, Paso Robles, and Santa Rita Creeks, Morro, Toro, Cayucos, and Villa Creeks and tributaries, Santa Rosa and San Simeon Creeks
Estero	Los Osos, Chorro, Morro, Toro, Willow, Old, Cayucos, Little Cayucos, and Villa Creeks and tributaries
Huasna-Lopez	Twitchell Reservoir, Huasna River, Huasna Creek, Alamo Creek, Arroyo Grande Creek and tributaries, Cuyama River
Las Pilatas	Salinas River, Huer Huero Creek
Nacimiento	Nacimiento River And Canyon; Dip, Franklin, Las Tablas, Snake And Town Creeks; and Lake Nacimiento
North Coast	Santa Rosa, Perry, San Simeon, Arroyo De La Cruz, and San Carpoforo Creeks
Salinas River	Salinas River
Salinas River	Santa Margarita Creek, Yerba Buena Creek, Estrella River and Huerhuero Creek
San Luis Bay Coastal	San Luis Obispo, See Canyon, Pismo, Upper Arroyo Grande Los Berros Creeks, Oceano Lagoon
San Luis Bay Inland	San Luis Obispo, See Canyon, Pismo, Upper Arroyo Grande Los Berros Creeks
San Luis Obispo	Flood Hazard Areas
Shandon-Carrizo Plains	Estrella River, San Juan Creek, Cammatti Creek, Cholame Creek and Cuyama River
South County Coastal	Santa Maria River and Nipomo Creek and its tributaries
South County Inland	Santa Maria River, Twitchell Reservoir, and Nipomo Creek and its tributaries

## FIGURE WR-4 FEMA FLOOD ZONES



#### Policy WR 6.1 Integrated management

Pursue an integrated management approach for waterway projects that includes flood management, sea level rise, water quality protection, groundwater recharge, and ecosystem enhancement objectives.

#### Policy WR 6.2 Region-wide permitting

The County should coordinate with applicable state, regional, and local permitting agencies to develop and implement a region-wide permitting program that will provide consistent watershed or regional implementation measures.

- Implementation Strategy WR 6.2.1 Adopt drainage standards to minimize flooding In order to protect development, structures, and ecological processes, adopt additional drainage standards in sub-regions where topography and/or poor soil conditions significantly contribute to or are the primary cause of flooding.
- Implementation Strategy WR 6.2.2 Flooding problems Distinguish and understand the root cause of flooding problems in urban areas that stem from new development, existing development, sea level rise, and mandatory regulations such as flood hazard mitigation and regulatory barriers to channel clearing. (IRWM)

#### Policy WR 6.3 Drainage problems

Consider drainage problems in the context of an entire watershed. Drainage and flood management plans should address property owner and developer responsibilities. These plans should use an integrated watershed approach that incorporates flood management, water quality, water supply, groundwater, and ecosystem protection and enhancement objectives on a watershed/basin scale.

#### Policy WR 6.4 Integrated drainage approach

Assure that proposed development integrates ecosystem enhancement, drainage control, and natural recharge as applicable.



- Implementation Strategy WR 6.4.1 Implement LID In those areas where percolation is the primary means for flood control, implement low impact design (LID) to enhance percolation and allow desirable groundwater recharge to increase supply and minimize seawater intrusion.
- Implementation Strategy WR 6.4.2 Include stormwater management in drainage plans Drainage plans will identify measures to detain or retain stormwater as appropriate in order to assist infiltration, including identification of sites for infiltration basins.

The following Policies WR 6.5 and 6.6 do not apply within the coastal zone, where the Local Coastal Program already includes strict standards regarding alteration of streams.

#### Policy WR 6.5 Stream channelization

Prohibit channelization or major alteration of streams. Minor work in streambeds may be necessary to protect valuable farmland from erosion.

#### Policy WR 6.6 Relocation of stream courses

Discourage the relocation of stream courses and encourage the use of levees and/or bypass/overpass channels along the borders of the floodway where flood protection is necessary. When an artificial channel is needed for flood protection, require landscaping and replanting of vegetation adjacent to the channel.

#### Policy WR 6.7 Areas prone to flooding

Develop a public information and education program in areas of the county prone to flooding and drainage problems to discourage new development in those areas and to inform residents and property owners about how to deal with drainage and flood control problems, use best management practices, and get assistance.

## **Summary of Implementation Strategies**

For each implementation strategy described in this chapter, the following table (**Table WR-3**) summarizes the County department or other agency that has primary responsibility for carrying out that strategy. In addition, the table summarizes the priority, estimated year of initiation, and potential source of funding of each strategy. The actual timeframe for implementing the strategies is dependent upon the availability of adequate staff and funding.

TABLE WR-3	
WATER RESOURCES IMPLEMENTATION	N

Implementation Strategies	Responsible Department or Agency <sup>1</sup>	Priority	Timeframe to Start	Possible Funding Sources <sup>2</sup>
IS WR 1.1.1 Prepare Water Master Plan	PW, PB	High	2010	FCD
IS WR 1.2.1 Revise Resource Management System	PB, PW	High	Immediately	DB
IS WR 1.4.1 Reclaimed water: monitor technology	RWMG	Medium	2013	TBD
IS WR 1.4.2 Reclaimed water: identify funding sources	RWMG	Medium	2011	TBD
IS WR 1.4.3 Reclaimed water: identify partners	RWMG	Medium	2011	TBD
IS WR 1.4.4 Reclaimed water: groundwater recharge	RWMG	Medium	2011	TBD
IS WR 1.5.1 Sponsor interagency collaboration	PB, PW, CSDs, cities	Medium	2010	TBD
IS WR 1.6.1 Evaluate ecosytem water needs	PW	High	2010	FCD
IS WR 1.7.1 Protect agricultural water supplies	РВ	Medium	2010	TBD
IS WR 1.11.1 Prioritization of resource capacity studies	PB, PW	High	Immediately	FCD
IS WR 1.12.1 Water quality data collection	PB, PW, WP	High	Immediately	TBD
IS WR 1.12.2 Require water supply assessments	PB, PW	High	Immediately <sup>3</sup>	N/A

## **TABLE WR-3 WATER RESOURCES IMPLEMENTATION**

Implementation Strategies	Responsible Department or Agency <sup>1</sup>	Priority	Timeframe to Start	Possible Funding Sources <sup>2</sup>
IS WR 1.14.1 Desalination: monitor technology	WP	High	2010	TBD
IS WR 1.14.2 Desalination: identify funding	WP	High	2010	TBD
IS WR 1.14.3 Desalination: identify partners	WP	High	2010	TBD
IS WR 2.1.1 Groundwater monitoring: secure funding	PW	High	2010	FCD, grant
IS WR 2.1.2 Consider countywide groundwater ordinance	PW, PB	Medium	2011	DB, FCD, grants
IS WR 2.1.3 Prepare groundwater management plans	PW, PB	High	2012	DB, FCD, grant
IS WR 2.2.1 Collaborate for groundwater data collection	PW, PB, EH	High	Immediately	DB, FCD
IS WR 2.2.2 Improve well permit data collection	EH, PW	High	2010	N/A
IS WR 2.2.3 Pursue data collection from all groundwater wells	PW, PB, EH	High	2010	DB, FCD
IS WR 2.2.4 Groundwater data collection from water purveyors	РВ	High	Immediately <sup>3</sup>	N/A
IS WR 2.2.5 Groundwater data collection for new development	РВ	High	Immediately <sup>3</sup>	N/A
IS WR2.3.1 Revise well permit procedures	EH	High	2012	N/A
IS WR 2.5.1 Evaluate groundwater banking	PW	High	Immediately	FCD, grants
IS WR 3.1.1 Support TMDL's	Applicable depts., agencies	High	2010	TBD
IS WR 3.1.2 Employ pollution prevention in County operations	PW, GS	High	2010	PW (Roads TBD)
IS WR 3.1.3 Minimize construction-related impacts to water quality	PB, PW, GS	High	Immediately	TBD



# TABLE WR-3 WATER RESOURCES IMPLEMENTATION

Implementation Strategies	Responsible Department or Agency <sup>1</sup>	Priority	Timeframe to Start	Possible Funding Sources <sup>2</sup>
IS WR 3.1.4 Continue water quality-related public education	PW, PB	High	Immediately	TBD
IS WR 3.2.1 Minimize runoff from new development	PB, PW, GS	High	Immediately	DB
IS WR 3.2.2 Permeable Materials	PB, PW, GS	High	Immediately <sup>3</sup>	DB
IS WR 3.3.1 Prioritization and preparation of groundwater management plans	PW, PB, WP	High	Immediately	TBD
IS WR 3.3.2 Maintain database of onsite wastewater systems	РВ	Medium	2011	DB
IS WR 3.3.3 Abatement of failing septic systems	PB, EH, RWQCB	High	Immediately	DB
IS WR 3.6.1 Protect drinking water sources from grading	PB, PW	High	2011	DB
IS WR 3.6.2 Abate recreation- related pollution of drinking water sources	EH, GS, PB	High	2011	DB, Grants
IS WR 3.6.3 Control Quagga mussels and similar invasive species	GS, PW, MCWRA	High	Immediately	TBD
IS WR 4.1.1 Identify baseline per capita water use	РВ	High	Immediately	DB
IS WR 4.1.2 Adopt countywide water conservation ordinance	РВ	High	2010	DB
IS WR 4.1.3 Evaluate a countywide water conservation program	PB, PW, CSDs, cities	High	2011	TBD
IS WR 4.1.4 Expand public education programs for water conservation	PW	Medium	2012	TBD
IS WR 4.2.1 Incorporate water pricing into RMS	РВ	High	2010	DB
IS WR 4.3.1 Promote water conservation demonstration projects	PB, GS, Cal Poly	Medium	2011	DB, grant



## **TABLE WR-3 WATER RESOURCES IMPLEMENTATION**

Implementation Strategies	Responsible Department or Agency <sup>1</sup>	Priority	Timeframe to Start	Possible Funding Sources <sup>2</sup>
IS WR 4.3.2 Assess and monitor County water use	GS	High	2010	DB
IS WR 4.3.3 Reduce water use in County operations	GS	High	2010	DB
IS WR 4.3.4 Provide water conservation education for County employees	GS	High	2010	DB
IS WR 4.4.1 Evaluate impact of self-regenerating water softeners	PB, Wastewater agencies	Medium	2012	DB
IS WR 4.6.1 Develop and adopt a graywater ordinance and program	РВ	Medium	2010	DB
IS WR 4.7.1 Develop and implement a Low Impact Development (LID) Ordinance	PB, EH, PW	Medium	2012	DB
IS WR 4.8.1 Improve water efficiency conservation in County irrigation systems	GS	High	2010	DB, grants
IS WR 5.1.1 Support watershed management plans	PW, PB	High	2011	DB, Grants
IS WR 5.1.2 Secure funding for watershed management	PW, PB	Medium	2010	DB
IS WR 5.1.3 Promote the coordination of watershed protection efforts	PB, AG, PW	Medium	2012	DB
IS WR 5.3.1 Promote the coordination of watershed protection efforts	PB, PW, GS	Medium	Immediately <sup>3</sup>	DB
IS WR 5.3.2 Cumulative Impacts to Watershed	PB, PW	Medium	Immediately <sup>3</sup>	DB
IS WR 6.2.1 Adopt drainage standards to minimize flooding	PB, PW	Medium	2011	DB
IS WR 6.2.2 Flooding problems	PW, PB	Medium	Immediately <sup>3</sup>	DB
IS WR 6.4.1 Implement LID	PB, PW	High	Immediately	N/A



## **TABLE WR-3** WATER RESOURCES IMPLEMENTATION

Implementation Strategies  Responsible Department or Priority to Start Agency¹  Timeframe Fun Sour
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IS WR 6.4.2 Include stormwater PB, PW High **Immediately** N/A management in drainage plans

#### Notes:

1 Department abbreviations:

AG = County Agriculture Department

Cities = Incorporated cities

CSDs = Community Service Districts

EH = County Environmental Health Services Division

FCD = County Flood Control and Water Conservation District GS = County General Services Agency

MCWRA = Monterey County Water Resources Agency PB = County Department of Planning and Building

PW = County Department of Public Works RWQCB = Regional Water Quality Control Board

RWMG = Regional Water Management Group WP = Water purveyors

2 Funding source abbreviations: DB = Planning and Building Department Budget

TBD = To be determined

3 Denotes an ongoing activity.

Source: Department of Planning and Building, 2009.

